

**MINUTES OF BOARD OF COUNTY
COMMISSIONERS
OF GUILFORD COUNTY**

Greensboro, North Carolina
June 18, 2025

The Board of County Commissioners met in a duly noticed regular meeting on June 18, 2025 at 5:30 p.m., in the Commissioners' Meeting Room, 301 W. Market St., Greensboro, North Carolina.

PRESENT: Chairman Melvin "Skip" Alston, presiding; Vice Chairwoman J. Carlvena Foster, Commissioners Brandon Gray-Hill, Mary Beth Murphy, Carly Cooke, Kay Cashion, Frankie T. Jones, Jr., Alan Perdue, and Pat Tillman.

ABSENT: None.

ALSO PRESENT: County Manager Michael Halford; County Attorney Andrea Leslie-Fite; Clerk to Board Robin Keller; Deputy Clerk to Board Ariane Webb; Deputy Clerk to Board T'ebony Rosa; Assistant County Manager Erris Dunston; Assistant County Manager Victor Isler; Assistant County Manager Jason Jones; members of staff, media, and the public. Virtual participation was made available to members of the public and media partners.

Chairman Alston introduced Derrick Powell, United States Army Veteran, who would lead the Pledge of Allegiance following the invocation.

I. INVOCATION

Board Chaplain Ben Chavis offered the invocation.

II. PLEDGE OF ALLEGIANCE

Mr. Powell led those present in the Pledge of Allegiance.

III. WELCOME AND CALL TO ORDER

Chairman Alston welcomed those present and called the meeting to order at 5:37 p.m.

IV. SPEAKERS FROM THE FLOOR

1. Speaker Gail Dunham asked for an opportunity to speak with staff to discuss the Town of Summerfield's Water Tower. She thanked the Board for the funding of the Bandera Project. She

shared that she is not opposed to municipal water from an outside source. She voiced support for funding the Summerfield Fire Department.

2. Speaker Luther Falls Jr., highlighted the recent passing of United States Congressman Charles B. Rangel from New York. He recognized Commissioner Kay Cashion and thanked the Board.

V. PRESENTATIONS

A. 2025-277 PROCLAMATION CELEBRATING JUNE 19, 2025 AS JUNETEENTH IN GUILFORD COUNTY

Adopt proclamation celebrating June 19, 2025 as Juneteenth in Guilford County.

[Legislation Text](#)

Vice Chairwoman Foster read the Proclamation in Celebration of Juneteenth 2025. She welcomed East Greensboro NOW President Mac Sims and Triad Black Faith Leader and Black Farmers Network organizer Lolita Watkins to receive the proclamation

Watkins shared that it was an honor to receive the proclamation, and she recognized the Board for their work addressing homelessness and hunger in our community. She thanked the Board for supporting food-related programs.

Sims shared that he has worked with East Greensboro NOW supporting economic development initiatives. He noted that this is our third year running the Farmers Market Festival downtown.

B. 2025-259 PROCLAIM JUNE 2025 AS MEN'S HEALTH MONTH IN GUILFORD COUNTY

Proclaim June 2025 as Men's Health Month in Guilford County.

[Legislation Text](#)

Commissioner Jones welcomed members of the Greensboro Men's Club and read the Proclamation raising awareness for Men's Health Month in Guilford County.

Greensboro Men's Club President Kenneth Johnson thanked the Board for recognizing Men's Health Month and highlighted their work in promoting men's health initiatives on the local, state and federal levels. He noted that as an organization, they will honor this recognition as their members have worked to engage the community on preventive health care.

Commissioner Alston recognized Commissioner Jones as the current vice president of the Greensboro Men's Club as well as his own membership.

Vice Chairwoman Foster noted that in recognition of Men's Health Month, the Carl Chavis YMCA will host a Saturday brunch.

C. 2025-321 ADOPT RESOLUTION SUPPORTING THE GUILFORD COUNTY AMERICA 250 NC COMMITTEE

Adopt resolution supporting the Guilford County America 250 NC Committee.

Legislation Text

Commissioner Murphy recognized Visit Greensboro Marketing Director Sarah Lanse for her volunteerism to help coordinate Guilford County's America 250 NC Committee.

Lanse thanked the Board for allowing her to serve in this role. She spoke to the significance of the revolutionary battles held in Guilford County and significant events over the past 250 years.

VI. CONSENT AGENDA

Chairman Alston introduced the consent and addendum agendas. He opened the floor for any items to be pulled for separate consideration.

Commissioner Jones requested for item B.1. 2025-296 HHS-PUBLIC HEALTH INTERLOCAL MEMORANDUM OF UNDERSTANDING (MOU) BETWEEN GUILFORD COUNTY SCHOOLS, GC-HHS-PUBLIC HEALTH AND CONE HEALTH FOR TELEHEALTH be removed for separate consideration.

Motion was made by Commissioner Mary Beth Murphy, and seconded by Vice Chairwoman J. Carlvena Foster, to adopt the consent and addendum agendas.

VOTE: Motion carried 9 - 0

AYES: Melvin "Skip" Alston, J. Carlvena Foster, Alan Perdue, Pat Tillman, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill

NOES: None

Note: The approval of the addendum agenda added the following to the Presentation Section: item 2025-321 ADOPT RESOLUTION SUPPORTING THE GUILFORD COUNTY AMERICA 250 NC COMMITTEE; to the Consent Agenda: 2025-298 INTERLOCAL AGREEMENT WITH CITY OF HIGH POINT FOR BICENTENNIAL GREENWAY REPAIRS PROJECT; to the Miscellaneous Section: 2025-317 OFFICE ON VIOLENCE AGAINST WOMEN (OVW) FY 25 LOCAL LAW ENFORCEMENT GRANTS FOR ENFORCEMENT OF CYBERCRIMES PROGRAM; and amended the Public Hearings Section to add the company name for item 225-309 PUBLIC HEARING FOR CONSIDERATION OF AN ECONOMIC DEVELOPMENT INCENTIVE GRANT FOR PROJECT GAMBLE.

A. BUDGET AMENDMENTS

1. 2025-288 BUDGET AMENDMENT: GASB 96 YEAR END ADJUSTMENTS

Approve a budget amendment increasing the appropriation to Information Technology by \$4,067,550 and increase Other Revenue by \$4,067,550.

[Legislation Text](#)

2. 2025-290 FISCAL YEAR 2024-25 YEAR-END BUDGET ADJUSTMENTS

Approve necessary budget amendments and transfers, including increasing appropriation to Emergency Services by \$1,000,000 and increase User Charges by \$1,000,000; increase appropriation to Law Enforcement by \$1,500,000 and decrease appropriation to Economic Development & Assistance by \$1,500,000.

[Legislation Text](#)

3. 2025-301 FISCAL YEAR 2024-25 YEAR-END BUDGET AMENDMENTS: RURAL FIRE DISTRICTS

Approve the requested budget amendments for rural fire districts.

[Legislation Text](#)

[FY25 RFD YE Amendments](#)

B. CONTRACTS

2. 2025-297 DHHS-PUBLIC HEALTH DIVISION: WAKE FOREST UNIVERSITY HEALTH SCIENCES ANTIMICROBIAL RESISTANT GONORRHEA CONTRACT (\$327,834)

Approve contract with Wake Forest University Health Sciences, in substantial form, in the amount of \$327,834, to be effective for the period June 1, 2025, to May 31, 2026, for a health trends research contract. Funding will be awarded to Guilford County through the NCDHHS Communicable Disease Branch.

[Legislation Text](#)

[PE FINAL CONTRACT - 90006455 WAKE FOREST UNIVERSITY HEALTH SCIENCES 6.18.25](#)

[Wake Health Services Bid Waiver Request # 05820898 6.18.25](#)

3. 2025-295 JOINT COOPERATIVE AGREEMENT FOR GREENSBORO/GUILFORD COUNTY HOME CONSORTIUM

[Legislation Text](#)

[HOMEConsortiumrenewalResolution2025](#)

[2025 HOME Consortium Agreement_DRAFT](#)

[GuilfordCoConsortiumrenewalletter52025_Right to Participate](#)

[2025 GC HUD INCOME LIMITS](#)

4. 2025-298 INTERLOCAL AGREEMENT WITH CITY OF HIGH POINT FOR BICENTENNIAL GREENWAY REPAIRS PROJECT

Approve an interlocal agreement, in substantial form, with the City of High Point for repairs of a portion of the Bicentennial Greenway between Regency Drive and Piedmont Parkway in an amount not too exceed \$32,500.

[Legislation Text](#)

[APPROVED DRAFT CONTRACT - 90007313 CITY OF HIGH POINT](#)

C. MISCELLANEOUS

1. 2025-293 TAX COLLECTION AND BEVERAGE LICENSE REPORTS FOR MONTH ENDING MAY 31, 2025

Accept and approve the tax collection report and beverage licenses issued for month ending May 31, 2025.

[Legislation Text](#)

[401C All Guilford 5-31-2025.pdf](#)

[Bev 5-31-2025 Detail.pdf](#)

2. 2025-294 PROPERTY TAX REBATES AND RELEASES FOR MONTH ENDING MAY 31, 2025

Accept and approve property tax rebates and releases for the month ending May 31, 2025.

[Legislation Text](#)

[May 2025 NCVTS Pending Refund Report.pdf](#)

[May 2025 Rebates and Releases.pdf](#)

3. 2025-317 OFFICE ON VIOLENCE AGAINST WOMEN (OVW) FY 25 LOCAL LAW ENFORCEMENT GRANTS FOR ENFORCEMENT OF CYBERCRIMES PROGRAM

Approve the Guilford County Sheriff's Office to apply for the OVW FY 25 Local Law Enforcement Grants For Enforcement Of Cybercrimes Program in an amount of \$700,000.

[Legislation Text](#)

[OVW FY25 Cybercrimes Program Updated Final](#)

REMOVED FROM CONSENT AGENDA FOR SEPARATE CONSIDERATION

CONTRACTS

B. 1. 2025-296 HHS-PUBLIC HEALTH INTERLOCAL MEMORANDUM OF UNDERSTANDING (MOU) BETWEEN GUILFORD COUNTY SCHOOLS, GC-HHS-PUBLIC HEALTH AND CONE HEALTH FOR TELEHEALTH

Approve interlocal Memorandum of Understanding, in substantial form, between Guilford County Board of Education, Guilford County, by and through its Department of Health and Human Services - Division of Public Health and Cone Health focused on coordinated health services in the Guilford County Schools, effective July 1, 2025.

[Legislation Text](#)

[PE FINAL CONTRACT - 90007283 GUILFORD COUNTY SCHOOLS 6.18.25](#)

Motion was made by Commissioner Frankie T. Jones, Jr., and seconded by Vice Chairwoman J. Carlvena Foster, to adopt an interlocal Memorandum of Understanding, in substantial form, between Guilford County Board of Education, Guilford County, by and through its Department of Health and Human Services - Division of Public Health and Cone Health focused on coordinated health services in the Guilford County Schools, effective July 1, 2025.

VOTE: Motion carried 9 - 0

AYES: Melvin "Skip" Alston, J. Carlvena Foster, Alan Perdue, Pat Tillman, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill

NOES: None

Commissioner Jones noted that he pulled this item to help enhance awareness of the collaborative work occurring between our schools, the Public Health Department, and Cone Health around telehealth expansion opportunities.

Public Health Division Community Services Director Bethany Van Wyk spoke to the School Health Program that supports over 69K students across 120 schools with one (1) nurse for every two (2) schools. She noted that through the support of the Board, they have been able to expand services to our school students. She noted that we have twenty-six (26) schools using telehealth services. She shared that these programs foster collaboration between medical providers, the county, and our schools.

VII. PUBLIC HEARING

A. 2025-309 PUBLIC HEARING FOR CONSIDERATION OF AN ECONOMIC DEVELOPMENT INCENTIVE GRANT FOR PROJECT GAMBLE

Pursuant to N.C.G.S. 158-7.1, hold a public hearing and consider approval of an economic development incentive grant to Cascade Die Casting Group, Inc. in an amount not to exceed \$57,824; and upon approval, authorize staff to execute grant agreements, in accordance with terms and conditions of the proposal, consistent with the County's economic development incentive policy and North Carolina law.

Legislation Text

High Point Economic Development Manager Brantley Craft introduced the item. He noted that all economic development incentives granted by the County are contingent on meeting contract performance requirements. He noted that Project Gamble represents Cascade Die Casting Group, Inc., an advanced manufacturing group in High Point since 1998. He noted that the company is considering an expansion in Michigan or Guilford County, adding forty-three (43) new full-time jobs. He noted that this project exceeds the minimum wage criteria for the County's policy.

Chairman Alston introduced the public hearing and opened the floor for proponents. There being no proponents, Chairman Alston opened the floor opponents. There being none, the Chairman closed the public hearing.

Motion was made by Commissioner Alan Perdue, and seconded by Commissioner Carly Cooke, to adopt pursuant to N.C.G.S. 158-7.1, hold a public hearing and consider approval of an economic development incentive grant to Cascade Die Casting Group, Inc. in an amount not to exceed \$57,824; and upon approval, authorize staff to execute grant agreements, in accordance with terms and conditions of the proposal, consistent with the County's economic development incentive policy and North Carolina law.

VOTE: Motion carried 9 - 0

AYES: Melvin "Skip" Alston, J. Carlvena Foster, Alan Perdue, Pat Tillman, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill

NOES: None

VIII. NEW BUSINESS

A. 2025-284 INTERLOCAL AGREEMENT WITH ARCHDALE: ADDRESS RESPONSIBILITIES

Authorize, in substantial form, the attached Guilford County Resolution and Interlocal Addressing Agreement.

[Legislation Text](#)

[Achedale Agenda Item Reccommendation or Comment](#)

[Guilford County Resolution for Addressing Services](#)

[Interlocal Addressing Agreement Final](#)

[Resolution Adopting Interlocal Street Addressing Agreement with Guilford County March 25 2025](#)

Information Technology (IT) Chief Information Officer Peter Purcell introduced the agenda item. He introduced IT GIS Manager Marlena Isley to provide additional context.

Isley noted that last year the Town of Archdale needed to address the completion of an apartment complex on the County's side of the boundary. She noted that historically they have contracted with Randolph County for 911 mapping. She shared that this was the first large addressing project on the Guilford County side. She explained that Archdale has agreed to follow the Guilford County addressing needs.

Motion was made by Commissioner Alan Perdue, and seconded by Commissioner Mary Beth Murphy, to adopt in substantial form, the attached Guilford County Resolution and Interlocal Addressing Agreement.

VOTE: Motion carried 9 - 0

AYES: Melvin "Skip" Alston, J. Carlvena Foster, Alan Perdue, Pat Tillman, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill

NOES: None

B. 2025-287 APPROVE MOU WITH GUILFORD COUNTY CONTINUUM OF CARE FOR GUILFORD COUNTY GOVERNMENT TO SERVE AS NC-504 COLLABORATIVE APPLICANT AND COC LEAD AGENCY

Approve the proposed Memorandum of Understanding with Guilford County NC 504 Continuum of Care (CoC) for the County to serve as the NC-504 Collaborative Applicant and CoC Lead Agency for a term of five (5) years starting July 1, 2025 and ending June 30, 2030.

[Legislation Text](#)

Assistant County Manager Victor Isler introduced the agenda item. He noted that for several years, the County has performed the duties as the Collaborative Applicant. He shared that the Continuum of Care (CoC) has approved a request to have the County expand its services as the Collaborative Applicant and the Lead Agency. He noted that the staffing needed to support this agreement is included in the Manager's Recommended Budget.

Motion was made by Commissioner Mary Beth Murphy, and seconded by Commissioner Kay Cashion, to adopt the proposed Memorandum of Understanding with Guilford County NC 504 Continuum of Care (CoC) for the County to serve as the NC-504 Collaborative Applicant and CoC Lead Agency for a term of five (5) years starting July 1, 2025 and ending June 30, 2030.

VOTE: Motion carried 9 - 0
AYES: Melvin "Skip" Alston, J. Carlvena Foster, Alan Perdue, Pat Tillman, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill
NOES: None

C. 2025-304 ARPA RE-OBLIGATION FOR FOOD SECURITY

Approve the reallocation of ARPA funds in the amount of \$4,669 within the Food Security budget from professional services to personnel.

[Legislation Text](#)

Special Projects Manager Abby Gostling introduced the agenda item. She noted that this request follows the US Treasury guidelines for re-obligation. She shared that this item allocates these refunded dollars to the food security program and maintains federal compliance.

Motion was made by Vice Chairwoman J. Carlvena Foster, and seconded by Commissioner Carly Cooke, to adopt the reallocation of ARPA funds in the amount of \$4,669 within the Food Security budget from professional services to personnel.

VOTE: Motion carried 9 - 0
AYES: Melvin "Skip" Alston, J. Carlvena Foster, Alan Perdue, Pat Tillman, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill
NOES: None

D. 2025-308 GUILFORD COUNTY SCHOOLS (GCS) CAPITAL PROJECT AMENDMENTS

Authorize staff to take any and all necessary actions to amend project ordinances associated with the \$48 million readjustment or adopt necessary project ordinances;

and approve associated budget amendments for the six (6) identified projects with guaranteed maximum prices.

[Legislation Text](#)

[BOCC Ordinance Request BOE 06102025 Comprehensive Projects](#)

[GCS \\$48 M Realignment Request 5132025 Final](#)

[25.06.18 - GCS Bond Projects Summary](#)

Guilford County Schools Chief Financial Officer Tyler Beck introduced the agenda item. He noted that this item aligns the \$48M in project cost savings to additional projects. He shared that this item also requests to move forward with the guaranteed maximum price (GMP) rates for six (6) additional school capital projects for the next set of projects with long lead times for materials, site works, and demolition.

Motion was made by Commissioner Kay Cashion, and seconded by Commissioner Carly Cooke, to adopt the item and authorize staff to take any and all necessary actions to amend project ordinances associated with the \$48 million readjustment or adopt necessary project ordinances; and approve associated budget amendments for the six (6) identified projects with guaranteed maximum prices.

VOTE: Motion carried 9 - 0

AYES: Melvin "Skip" Alston, J. Carlvena Foster, Alan Perdue, Pat Tillman, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill

NOES: None

E. 2025-303 ADOPTION OF FY 2025-2026 ANNUAL BUDGET AND BUDGET ORDINANCE

Consider and Adopt FY 2025-2026 Annual Budget and Budget Ordinance.

[Legislation Text](#)

[STATUTORY RECUSALS](#)

Chairman Alston stated that before we consider the primary Budget Ordinance adoption vote, I want to share that North Carolina General Statute Section 14-234.3 prohibits public officials who also serve as directors, officers, or governing board members for non-profits from participating in making or administering any contracts with those non-profits.

Chairman Alston continued by stating when a governing Board considers a contract with a non-profit, including any award of money, Commissioners involved with that non-profit must recuse themselves from any deliberation and record their recusal with the Clerk.

Chairman Alston noted that the recusal vote will excuse each recusing Commissioner from deliberation and voting on appropriations and expenditures for non-profits with which the public official is a director, officer, or governing board member.

Chairman Alston stated that for contracts that fall within the proposed Budget Ordinance adoption vote, I would like to call for a recusal vote for myself, and for Commissioner Jones for two (2) items associated with the Manager's Recommended Budget. If recused these items would need to be pulled for separate consideration.

Chairman Alston announced:

For himself: Any funding consideration for The International Civil Rights Center and Museum; and

For Commissioner Jones: Any funding consideration for East Market Street Development Corp. dba East Greensboro Now, Inc.

Chairman Alston opened the floor to entertain a recusal motion.

Motion was made by Commissioner Mary Beth Murphy, and seconded by Commissioner Carly Cooke, to recuse Chairman Melvin "Skip" Alston from voting on any funding consideration for The International Civil Rights Center and Museum, and Commissioner Frankie T. Jones, Jr. from voting on any funding consideration for East Market Street Development Corp. dba East Greensboro Now, Inc. due to conflict of interest protocols established per N.C.G.S. Section 14-234.3.

VOTE:	Motion carried 9 - 0
AYES:	Melvin "Skip" Alston, J. Carlvena Foster, Alan Perdue, Pat Tillman, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill
NOES:	None

Chairman Alston relinquished presiding officer duties to Vice Chairwoman Foster for the next consideration of items.

Vice Chairwoman Foster explained that with the recusals on record, a separate consideration vote from the adoption of the budget ordinance is needed to appropriate and administer a contract through our Coordinated Services Department for the International Civil Rights Center and Museum in the amount of \$200,000 in accordance with the existing contract agreement. She reminded the Board that Chairman Alston was excused from voting on this item.

Civil Rights Funding

200,000 for contract with International Civil Rights Center

Motion was made by Commissioner Carly Cooke, and seconded by Commissioner Kay Cashion, to adopt \$200,000 for a contract with The International Civil Rights Center and Museum.

VOTE: Motion carried 6 - 2
AYES: J. Carlvena Foster, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill
NOES: Alan Perdue, Pat Tillman

Vice Chairwoman Foster opened the floor to entertain a separate consideration vote from the adoption of the budget ordinance to appropriate \$50,000 through our Small Business and Entrepreneurship Department for East Market Street Development Corp. dba East Greensboro Now, Inc., for small business development and support. She reminded the Board that Commissioner Jones was excused from voting on this item.

East Greensboro Now

50,000 East Greensboro Now for small business development

Motion was made by Commissioner Carly Cooke, and seconded by Commissioner Mary Beth Murphy, to adopt \$50,000 for East Market Street Development Corp. dba East Greensboro Now, Inc., for small business development.

VOTE: Motion carried 6 - 2
AYES: Melvin "Skip" Alston, J. Carlvena Foster, Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill
NOES: Alan Perdue, Pat Tillman

Following the conclusion of the vote, Vice Chairwoman Foster returned presiding officer duties to Chairman Alston.

Chairman Alston opened the floor to entertain a motion for the FY25-26 Annual Budget and Budget Ordinance.

E. 2025-303 ADOPTION OF FY 2025-2026 ANNUAL BUDGET AND BUDGET ORDINANCE

Consider and Adopt FY 2025-2026 Annual Budget and Budget Ordinance.

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Motion was made by Commissioner Frankie T. Jones, Jr., and seconded by Commissioner Kay Cashion, to adopt the Fiscal Year 2026 Guilford County Budget, along with related Budget and Capital Project Ordinances, as amended to incorporate final Board changes and related items, including:

- **All related provisions as included in the County Manager's recommended budget and the staff changes to the recommended budget outlined in Exhibit A.**
- **The following Board of Commissioners adjustments and revenue changes as outlined below and in Exhibit B:**
 - **Increase the operating budget allocation to the Guilford County Schools by \$9,800,000, for a total operating allocation of \$282,506,000 which is an increase of \$12,279,927 from the FY 2025 budget. The funding sources include \$3,900,000 in appropriated fund balance generated from investment earnings generated on the Honor School Capital allocation and reduce the appropriated Honor School Capital allocation by \$5,900,000**
 - **Of the above sum, a total of \$4,800,000 is allocated by purpose and function as defined by NCGS 115C-426 and as authorized by NCGS 115C-429(b) and further described as follows:**
 - **Of the Purpose and Function allocation, a sum of \$3,000,000 (total) is allocated using the following purpose categories with an intent that the funds be used to increase classified worker wages:**
 - **Purpose Number 5000 Instructional Services**
 - **Purpose Number 6000 Supporting Services**
 - **Purpose Number 7000 Ancillary Services**
 - **Also, of the Purpose and Function allocation, a sum of \$1,800,000 is allocated for Purpose Number 5800: School Based Support Services with an intent that funds be used to benefit safety and security to include scanners, emergency radios, cameras, and bi-directional amplification systems**
 - **Nothing contained in the aforementioned purpose/function designations should be construed to limit Guilford County Schools' ability to allocate non purpose/function funds to categories it deems advisable including those which have already received purpose/function allocations.**
 - **The Board of Education is directed to provide a monthly report to the Board of Commissioners on how these funds have been used with respect to classified employee pay and safety and security expenses per NCGS § 115C 429(c).**
 - **Increase the allocation to Guilford Technical Community College by \$300,000 for a total operating allocation of \$19,728,000, which is an increase of \$700,000 from the FY2025 budget.**

- **Accept staff's recommendation to increase property tax revenue appropriations by \$1,500,000 based on updated assessed value estimates from the Tax Department.**
- **Add two (2) Commercial Appraisers and one (1) Tax Analyst for a total increase in appropriation to the Tax Department of \$325,000. Increase property tax appropriations by \$325,000 based on an increase in projected assessed values discovered by the new positions.**
- **Add \$97,000 to the Family Justice Center to support one (1) Navigator position to support Camp Hope and the Elder Justice program and \$100,000 to support Camp Hope to match anticipated external contributions.**
- **Add one (1) Water Quality Specialist to Planning and Development, an increase in funding allocation totaling \$130,306.**
- **Add \$417,912 to HHS Administration to continue funding for the TEAM program, which provides eviction mediation and housing navigation support, and increase revenue utilizing a transfer of ARPA Investment Earnings from the Community Development Fund totaling \$8,824.**
- **Increase the funding allocation to the Sheriff's Office in the amount of \$231,250 to support radio smart programming (\$123,750), Real Time Crime Center software (\$32,500), and funding to support the re-entry program (\$75,000)**
- **Approve fee schedule adjustments to continue the Health and Environmental Risk Assessment (HERA) Program and amend revenue appropriations including a decrease in User Charges (\$120,000) and an increase in Federal/State revenues (\$65,000). Decrease funding appropriation totaling \$19,800, for a net county cost of \$32,500.**
- **Amend the Rural Fire District Tax Rates, and the associated reduction in property tax revenues outlined in Exhibit B, and decrease expense appropriations to shift GM911 and radio access/maintenance expenses to County funding.**
- **Increase the appropriation to Emergency Services totaling \$568,160 to continue supporting GM911 and radio access/maintenance charges.**
- **Increase the appropriation to the County Attorney's Office by \$100,000 to explore legislative services.**

- **Approve the allocation of \$1,740,000 included in the recommended budget for Community Based Organizations, for consideration and selection in July 2025. Consider funding awards to Community Based Organizations included in the County's base operating budget under Exhibit C under a separate vote to allow recusals pursuant to North Carolina General Statute, Section 14-234.3 and other applicable laws or policies.**
- **The Fiscal Year 2026 Guilford County Budget Ordinance**
- **The following Project Ordinances:**
 - **Amend Motorola Radio Lease Purchase**
 - **Academy at Lincoln Capital Renovation**
 - **Amend Cone Elementary School Capital Renovation**
 - **Amend Ferndale Middle School Capital Renovation**
 - **Amend Kearns Academy Capital Renovation**
 - **Amend Jackson Middle School Capital Renovation**
 - **Amend Johnson Street Global Studies Capital Renovation**
 - **Northeast Guilford Middle School Capital Renovation**
 - **Amend Northwest Guilford High Capital Renovation**
 - **Amend Ben L. Smith High School Capital Renovation**
 - **Amend Washington Elementary Capital Renovation**
 - **Amend Western Guilford High Capital Renovation**
 - **GTCC FY26 Capital Outlay**
 - **FY26 County Capital Repair/Renovation**
 - **FY26 Cyber Security Upgrades**
 - **FY26 Emergency Services Vehicle Replacement**
 - **FY26 Emergency Vehicle Expansion**
 - **FY26 Fleet Vehicle Replacement**
 - **FY26 Law Enforcement Vehicle Replacement**
 - **FY26 Law Enforcement Specialty Vehicle Purchase**
 - **FY26 Law Enforcement RMS/JMS Replacement**
 - **FY26 Truist Building Repairs**
- **The following Grant Ordinances:**
 - **FY26-28 GCC FJC Enhanced Coordination Grant**
 - **FY26 DWI Taskforce Grant**
 - **FY26 GCC VAWA/FJC Grant**
- **Set the general Guilford County tax rate for FY2026 at 73.05 cents per \$100 of assessed valuation**
- **Set the FY2026 Fire Special District, Fire Protection District, and Fire Service District Overlay tax rates at the rates included in the attached Guilford County Budget Ordinances.**
- **Adopt a resolution to direct the expenditure of opioid settlement funds, authorizing \$149,350 in expenditures for Opioid Community Engagement & Taskforce Coordinator, \$100,000 in expenditures for Naloxone Distribution, \$552,612 for Medication Assisted Treatment at Gibson Park, \$557,942 for Long-term group living recovery beds at Gibson Park, \$636,000 for GCSTOP Post Overdose and Response Team and OUD Clinic, \$309,000 for EMS MAT Induction Program,**

\$292,520 for Community Outreach and Education, \$91,000 for Syringe Service Program, and \$100,000 for NC Survivor's Union Harm Reduction Clinic.

- **Adopt a resolution designating certain general funds available in FY2025 as committed fund balance for School Capital Funding and Future Debt Service totaling \$52,130,000.**

Commissioner Perdue noted that he appreciated the process of all the work that has gone into the work in preparing this budget. He noted that he will not be able to support the budget this year. He noted that in support of strong fiscal management and upcoming revaluation, there are several missed opportunities to right-size government, which in his opinion, is being very top-heavy. He noted that as we enter into economically uncertain times, he would like to see a tightening of the budget.

Commissioner Tillman noted that we have had 100 percent participation in the preparation of the budget and appreciated the deliberation and thoughtfulness. He noted that with this budget there are so many positive things. He echoed the need to reduce the size of government as we continue to take from non-recurring pots of funding to balance the budget. He shared that we need to lessen our dependence on the general fund. He shared that he will be a 'no' vote for tonight's budget.

Vice Chairwoman Foster shared that this budget does allow us to address the three (3) priority areas brought to us by the community during our public hearing and represents this Board's continued support of funding our educators. She thanked the Guilford County School employees for their advocacy.

Commissioner Cashion noted that we again find ourselves in a place where we cannot please everyone. She shared that while not completely satisfied with all things in the budget, she is proud of the work completed this year. She spoke to the need to continue to educate the community and school staff regarding funding responsibilities. She shared her appreciation of citizen feedback this year. She shared that she would be in support of the budget and hopes that as a Board, we move forward with caution.

Commissioner Jones echoed comments to his colleagues for their strong participation in the process, whether we reached consensus, there was a very transparent process. He shared his support of fiscal discipline, noting that this year has no tax rate increase in this budget, and a reduced reliance on our fund balance. He shared that accomplishing these two (2) things while continuing to invest in education are key contributors to our economic success.

Commissioner Cooke noted that in serving for the past five (5) years, she wanted to note that the Board of Commissioners has increased funding for the schools by over \$10M each year. She noted the challenging decisions made this year. She thanked the Chairman for his leadership and for guiding this work, and ultimately the Guilford County residents for their engagement and input in this process.

Commissioner Murphy echoed thanks to her colleagues for their ongoing engagement in this year's budget season. She thanked the citizens for their level of participation. She noted that

many challenging decisions were made, but that overall, the budget works to meet the needs of the County and supports our schools. She shared that she would love to do more for the schools, but at the same time feels proud of the work done this year to provide an additional \$12M to our schools over the Manager's Recommended Budget.

Commissioner Gray-Hill thanked the staff and community members for their work and input into this budget. He thanked the community for showing up.

Chairman Alston thanked staff and recognized Budget Director Toy Beeninga and his team for all their work this year. He noted that we were able to complete a budget this year with no tax increase. He thanked those who participated in the public hearing and noted that their voices were heard. He noted that the sign of a good budget is when everyone is a little upset, as there is no way to fund everyone's requests. He continued to encourage the focus on State funding accountability. He spoke to future needs and to school construction projects. He thanked the public for their input, advice, and phone calls. He noted that we must continue to work as One Guilford County.

VOTE: Motion carried 7 - 2

AYES: Melvin "Skip" Alston, J. Carlvena Foster, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill

NOES: Alan Perdue, Pat Tillman

F. 2025-316 RESOLUTION TO CONDUCT AN ADVISORY REFERENDUM ON THE NOVEMBER 3, 2026 ELECTION BALLOT- ONE-QUARTER PERCENT (0.25%) COUNTY SALES AND USE TAX PURSUANT TO ARTICLE 46 OF CHAPTER 105 OF THE NORTH CAROLINA GENERAL STATUTES

That the Guilford County Board of Commissioners expresses its intent and directs the Guilford County Board of Elections to conduct an advisory referendum on the November 2026 local ballot on Election Day, November 3, 2026, pursuant Article 46 of Chapter 105 of the General Statutes, on the question of whether to levy a one-quarter percent (.25%) local sales and use tax in Guilford County in addition to all other State and local sales and use taxes.

[Legislation Text](#)

[Quarter Cent Sales Tax Resolution \(Legal edits 06.18.25\) Final](#)

Commissioner Tillman read the Resolution calling for an advisory referendum.

Motion was made by Vice Chairwoman J. Carlvena Foster, and seconded by Commissioner Carly Cooke, to adopt that the Guilford County Board of Commissioners expresses its intent and directs the Guilford County Board of Elections to conduct an advisory referendum on the November 2026 local ballot on Election Day, November 3, 2026, pursuant Article 46 of Chapter 105 of the General Statutes, on the question of whether to

levy a one-quarter percent (.25%) local sales and use tax in Guilford County in addition to all other State and local sales and use taxes.

VOTE: Motion carried 9 - 0

AYES: Melvin "Skip" Alston, J. Carlvena Foster, Alan Perdue, Pat Tillman, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill

NOES: None

Chairman Alston noted that this item is being reintroduced for the public to reconsider, but this language now identifies where the tax proceeds are going. He stated that the County cannot pick up the State's shortfalls for the GC Schools. He spoke of this measure as an alternative funding source. He shared that we have over a year to push an educational campaign to garner community support.

Chairman Alston emphasized that to generate these funds it would require a seven (7) cent tax increase. He reiterated that this budget does not raise taxes and noted that with this resolution, over \$25M can be generated. He explained that the sales tax levy is for everyone, including those who visit the county, and not just property owners. He shared that food and medicine are not subject to the levy.

Commissioner Tillman shared that peer jurisdictions already have such a tax levy. He shared that economic development prospects view educational institutions as a benefit. He noted that the NC General Assembly will provide legislation language-crafting assistance.

Commissioner Jones spoke in support of the quarter-cent sales tax. He provided an example to place the tax levy in perspective. He stated that for every twenty dollars (\$20) spent, there is an additional nickel (five cents). He spoke to future educational investments.

IX. APPOINTMENTS AND REAPPOINTMENTS TO VARIOUS BOARDS AND COMMISSIONS.

A. 2025-315 APPOINTMENTS AND REAPPOINTMENTS TO VARIOUS BOARDS & COMMISSIONS

Consider and approve the following appointments and reappointments to various boards & commissions:

Guilford County Board of Adjustment

Appoint Ronasia Dougherty to 1st term in Alternate position (June 18, 2025 - June 17, 2028)

[Legislation Text](#)

[05.21.25 App_RDougherty_Redacted](#)

[05.21.25 Resume RDougherty Redacted](#)

Motion was made by Commissioner Kay Cashion, and seconded by Commissioner Mary Beth Murphy, to adopt and approve the following appointments and reappointments to various boards & commissions:

Guilford County Board of Adjustment

Appoint Ronasia Dougherty to 1st term in Alternate position (June 18, 2025 - June 17, 2028)

VOTE: Motion carried 9 - 0

AYES: Melvin "Skip" Alston, J. Carlvena Foster, Alan Perdue, Pat Tillman, Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy, Brandon Gray-Hill

NOES: None

B. 2025-302 EXCEPTION REAPPOINTMENTS TO VARIOUS BOARDS & COMMISSIONS

Consider and approve the exception reappointments to various boards & commissions:

Guilford County Board of Adjustment

Reappoint Franklin M. Havens to 4th term in Regular position (October 21, 2023 - October 20, 2026)

Reappoint Larry G. Standley to 5th term in Alternate position (June 3, 2024 - June 2, 2027)

High Point Planning & Zoning Commission

Reappoint Joan Swift to 3rd term in BOCC ETJ position (July 2, 2025 - July 1, 2028)

[Legislation Text](#)

[02.20.25 Reapp FHavens](#)

[Term Exemption - F Havens 2025](#)

[05.28.25 Reapp JSwift Redacted](#)

[05.28.25 Resume JSwift Redacted](#)

[Joan Swift Term Limit Exemption Letter](#)

Motion was made by Commissioner Alan Perdue, and seconded by Commissioner Kay Cashion, to adopt and approve the exception reappointments to various boards & commissions:

Guilford County Board of Adjustment

Reappoint Franklin M. Havens to 4th term in Regular position (October 21, 2023 - October 20, 2026)

Reappoint Larry G. Standley to 5th term in Alternate position (June 3, 2024 - June 2, 2027)

High Point Planning & Zoning Commission

Reappoint Joan Swift to 3rd term in BOCC ETJ position (July 2, 2025 - July 1, 2028)

VOTE: Motion carried 9 - 0

**AYES: Melvin "Skip" Alston, J. Carlvena Foster, Alan Perdue, Pat Tillman,
Frankie T. Jones, Jr., Kay Cashion, Carly Cooke, Mary Beth Murphy,
Brandon Gray-Hill**

NOES: None

X. COMMISSIONER LIAISON REPORTS

Commissioner Murphy welcomed the public to join the Fun Fourth Event at Northeast Park.

XI. COMMENTS FROM COUNTY MANAGER / COUNTY ATTORNEY

County Manager Michael Halford congratulated the Board for passing the budget. He thanked the Board for their ongoing work in setting their core vision and values. He thanked the Board for their support and guidance.

County Attorney Andrea Leslie-Fite thanked the Board for their commitment to the process. She recognized the Manager's Office and his team.

Chairman Alston thanked the entire County staff for their support and work.

XII. COMMENTS FROM COMMISSIONERS

Commissioner Gray-Hill thanked the County staff for their work on the budget. He shared his attendance at the Family Justice Center's (FJC) Tenth (10th) Anniversary and celebrated all their great work.

Commissioner Cooke recognized the Family Justice Center for all their work. She noted that Director Catherine Johnson has made significant progress in getting the law changed to support elder justice, and progress has been made today, and we are almost there. She noted her participation last week at the County Advocacy Day at the General Assembly and the Steering Committee work occurring at the state level. She highlighted the JetZero announcement and upcoming regional dialogue.

Commissioner Cashion shared congratulations on the Family Justice Center's anniversary. She provided a historical perspective of this collaborative model and how it serves as a blueprint for other jurisdictions. She expressed appreciation to the Clerk's Office for its expertise and for assisting peer jurisdictions. She highlighted her attendance at recent graduations.

Commissioner Perdue noted his attendance at the FJC's Anniversary event. He emphasized safety protocols considering the upcoming July Fourth celebratory events.

Commissioner Tillman extended congratulations to all recent high school and college graduates. He shared his recent tour of a Nuclear Power Plant. He shared that it was a great event and an eye-opening experience. He noted that the facility's goal is to be carbon neutral by 2050.

Commissioner Jones echoed congratulations to recent graduates. He noted that he was the keynote speaker at Rankin Elementary's fifth (5th) grade commencement and shared that it was a wonderful program. He announced the Juneteenth Black Farmers' Market event to be held tomorrow.

Vice Chairwoman Foster thanked the County staff for their budget preparation assistance. She recognized Chairman Alston who was recently elected as the Vice Chair of the North Carolina Real Estate Commission. She shared her attendance at recent commencement ceremonies. She thanked all the Commissioners for their attendance at the JetZero announcement. She noted Juneteenth activities.

Chairman Alston congratulated this year's graduates.

XIII. HOLD CLOSED SESSION PURSUANT TO N.C.G.S. §143-318.11 FOR THE PURPOSE OF CONSULTING WITH THE COUNTY ATTORNEY.

There was no closed session held for this agenda.

XIV. ADJOURN

Motion was made by Vice Chairwoman J. Carlvena Foster, and seconded by Commissioner Alan Perdue, to adjourn the regular meeting.

There being no further business the meeting adjourned by unanimous consent at 7:42 p.m.

Melvin "Skip" Alston
Chairman

Robin Keller
Clerk