



Guilford County

301 West Market Street
Greensboro, NC 27402

Meeting Agenda - Final Board of Commissioners

Thursday, November 6, 2025

5:30 PM

Second Floor, Old County Courthouse

I. INVOCATION

II. PLEDGE OF ALLEGIANCE

III. WELCOME AND CALL TO ORDER

Chairman Melvin "Skip" Alston

IV. SPEAKERS FROM THE FLOOR

Each speaker will be allowed three (3) minutes to address the Board. Speakers from the Floor will last for a maximum of thirty (30) minutes.

V. PRESENTATIONS

- A. [2025-455](#) PROCLAIM NOVEMBER 11, 2025 AS VETERANS DAY IN GUILFORD COUNTY

Requested Action: Proclaim November 11, 2025 as Veterans Day in Guilford County.

Sponsors: Commissioner Pat Tillman

- B. [2025-456](#) PROCLAMATION DECLARING NOVEMBER 16-22, 2025 AS NATIONAL HUNGER AND HOMELESSNESS AWARENESS WEEK

Requested Action: Proclaim November 16-22, 2025 as National Hunger and Homelessness Awareness Week in Guilford County.

Sponsors: Vice Chairwoman J. Carlvena Foster

VI. CONSENT AGENDA

A. BUDGET AMENDMENTS

1. [2025-449](#) HHS-PUBLIC HEALTH: COMMUNITY CARE OF NORTH CAROLINA, INC. (CCNC) - \$5,000

Background: Community Care of North Carolina (CCNC) is a nonprofit organization dedicated to improving the health and quality of life of North Carolinians through support of the patient-centered advanced medical home model and innovative programs for healthcare providers and patients. Guilford County Public Health (GCDPH) Primary Care clinics treat patients with diabetes and are active partners with CCNC.

CCNC, in collaboration with Abbott Laboratories (“Abbott”), aims to enhance diabetes care through point-of-care hemoglobin A1C testing. While select clinics have received Afinion analyzers for on-site testing, CCNC is providing GCDPH with funding specifically to purchase the necessary testing supplies. These supplies will allow Public Health clinics to perform hemoglobin A1C tests for 330 clients, providing same-day results that enable immediate counseling, medication management, and comprehensive diabetes care.

By focusing on the acquisition of testing supplies, this initiative ensures that point-of-care testing is fully operational and sustainable. The service will support improved health outcomes, enhance quality of care, and may generate additional revenue through care gap closures and more efficient coding for visits.

Requested Action: Approve a budget amendment increase in Other Revenue by \$5,000 and increase the appropriation to Health and Human Services - Public Health by \$5,000; and approve the contract between HHS-Public Health and Community Care of North Carolina, in substantial form, to be effective June 1, 2025, for the term of one (1) year for the purposes of supporting A1C supplies.

Budget Impact: General Fund
\$5,000 Increase in Other Revenue
\$5,000 Increase in Appropriation to Health and Human Services - Public Health

Sponsors: Courtney McFadden

Attachments: [PE FINAL CONTRACT - 90007513 COMUNITY CARE OF NC, INC](#)
[Grant Pre-Approval Diabetes testing grant \\$5k](#)

2. [2025-450](#) HHS-PUBLIC HEALTH: BRINGING VALUE HOME, INNOVATION
FUNDING AWARD - \$39,212

Background:

The Community Care Physician's Network (CCPN) is a clinical integration network utilized by the Public Health Department for practice assistance and contract negotiation with Medicaid Managed Care Prepaid Health Plans (PHPs). The purpose of the Innovation Funding Grant is to assist practices in identifying and executing projects that align with Community Care of North Carolina's (CCNC) charitable mission-to build and support enhanced community-based health care delivery systems that improve the health and quality of life for all North Carolinians.

This grant will support targeted improvements in practice capabilities, focusing on:

- **Electronic Health Record (EHR) Upgrades** - ensuring secure, efficient, and interoperable health information exchange.
- **Patient Education Technology** - enhancing engagement and self-management tools to improve patient outcomes.
- **Diagnostic Tools for Point-of-Care Testing** - enabling more timely and accurate clinical decision-making within practice settings.
- **Funding will be used for the following Electronic Medical Record Enhancements**
 - \$6,481 Online Scheduling with patient check in (7-8 schedulers) Online scheduling integrated with the EMR allows patients to book appointments directly through a secure online portal or mobile app. This system automatically syncs with the EMR's scheduling module, reducing administrative workload and minimizing scheduling errors. Reduces wait times and paperwork at the front desk. Improves data accuracy and workflow efficiency. Enhances patient satisfaction through convenience and transparency
 - \$26,263 for AI scribe (11 providers) An AI scribe integrated into the EMR uses artificial intelligence to automatically transcribe, structure, and summarize patient-provider encounters in real time. Reduces the documentation burden on providers. Enhances

accuracy and consistency in medical record keeping.
Increases provider face-to-face time with patients and overall productivity.

- \$6,468 for telehealth (11 providers) Telehealth functionality within the EMR allows virtual patient visits to be scheduled, conducted, and documented seamlessly within one unified platform. Expands patient access to care, particularly for those with mobility, transportation, or geographic barriers. Improves continuity of care with documentation and follow-up embedded in the EMR. Streamlines billing and compliance with telehealth coding and regulatory requirement

The grant award amount is based on an allocation of approximately **\$16.70 per attributed member**, using March 2025 Medicaid Standard Plan PHP attribution data of **2,348 members**, as reported by each PHP in the Beneficiary Files to CCNC. Total grant funding is calculated using this standardized attribution to maintain consistency and accuracy despite monthly fluctuations.

The funding will be deployed in accordance with CCNC's established guidelines for Innovation Funding, ensuring:

- Compliance with all federal, state, and local procurement and spending requirements.
- Alignment with evidence-based practice improvement strategies.
- Measurable impact on quality, efficiency, and access to care.

Requested Action: Approve a budget amendment to increase Federal/State Revenue by \$39,212 and increase the appropriation to Health and Human Services - Public Health by \$39,212.

Budget Impact: \$39,212 Increase in Federal/State Revenue
\$39,212 Increase in Appropriation to Health and Human Services - Public Health

Sponsors: Courtney McFadden

Attachments: [Grant Pre-Approval - Bringing Home Value](#)

3. [2025-431](#) BUDGET AMENDMENT: BCBS FOOD SECURITY DONATION

Background: Funds will be used to purchase food for the Guilford County Cooperative Extension received a donation from Blue Cross Blue Shield to support the 2025 Annual Farm Fresh Holiday Food Distribution, an initiative that connects local farmers with community partners to provide fresh, nutritious food to residents with limited access during the holiday season. Through partnerships with food pantries, faith-based organizations, and local farms, the project distributed over 900 food boxes containing fresh produce, meat, eggs, and holiday treats to families and seniors across Summerfield, Greensboro, and High Point. By purchasing products from local farmers and businesses, the project not only addressed food insecurity but also supported the local agricultural economy. This effort reflects Guilford County's ongoing commitment to strengthening community partnerships and promoting the social, environmental, and economic well-being of its residents. This is the first time Guilford County Cooperative Extension has received a donation for this effort, while the project has been on going since 2023.

Requested Action: Approve a budget amendment in the amount of \$5,000 to Cooperative Extension Service and \$5,000 to Other Revenues.

Budget Impact: **General Fund**
\$5,000 increase in appropriation to Cooperative Extension Service
\$5,000 increase in Other Revenues

Sponsors: Natalie Owens

4. [2025-440](#) BUDGET AMENDMENT: ALIGN ARPA ENABLED BUDGET AFTER FISCAL YEAR 2025 YEAR END

Background:

As part of the allocation of American Rescue Plan Act (ARPA) funding, certain priorities were authorized under revenue replacement and accounted for in the ARPA Enabled Fund. Within the ARPA Enabled Fund, annual appropriations in the Budget Ordinance are allocated at the initiative level, which restricts those funds to only be used for the specific purpose authorized by the Board of County Commissioners (BoCC).

When the annual budget is developed, staff project how much funding will be spent before the conclusion of the fiscal year, how much funds will be under contract by the end of the year, and then how much funds will need to be budgeted in the subsequent year for each initiative. The total funding, by initiative, must remain balanced to the total amount approved by the BoCC. Now that final accounting is complete for Fiscal Year 2024-25, a true up is necessary to align each initiative. This action is a normal check that will be performed each year to ensure funding remains aligned with Board allocations and does not impact planned activities or total amounts awarded by the BoCC for each program.

Requested Action: Approve all necessary budget amendments, as presented.

Budget Impact:

ARPA Enabled Fund

Integrated Service Delivery

\$328,009 decrease in appropriation

\$328,009 decrease in appropriated fund balance

Homelessness Taskforce Admin

\$76,370 decrease in appropriation

\$76,370 decrease in appropriated fund balance

Food Security

\$192 decrease in appropriation

\$192 decrease in appropriated fund balance

EMT and Paramedic Academy

\$152,294 decrease in appropriation

\$152,294 decrease in appropriated fund balance

Sponsors:

Toy Beeninga

B. CONTRACTS

1. [2025-451](#) PURCHASE OF REPLACEMENT LAW ENFORCEMENT VEHICLES

Background:

The Guilford County Sheriff's Office is requesting approval to purchase a total of twenty-nine (29) vehicles for FY26; five (5) 2026 Ford Transit vans, three (3) 2026 Chevrolet Traverse SUVs, two (2) 2026 Ford Mustangs, and nineteen (19) 2026 Dodge Durango Pursuit AWD SUVs. The purchase of these vehicles will replace aging, high mileage vehicles in the Sheriff's Office fleet and be used by divisions throughout the Sheriff's Office in their administrative and enforcement duties. The vendors being utilized for these purchases are Piedmont Trucks of Greensboro, Capital Chevrolet of Wake Forest, Parks Ford of Hendersonville, and Ilderton Dodge Chrysler Jeep Ram (DCJR) of High Point.

The five (5) Ford Transit vans are being purchased from Piedmont Trucks of Greensboro utilizing NC state contract 2510A. The total cost of these vehicles is \$288,024.60. Highway use tax of 3% will bring the total to \$296,665.34.

The three (3) Chevrolet Traverse SUVs are being purchased from Capital Chevrolet of Wake Forest utilizing NC state contract 2510A. The total cost of these vehicles is \$119,335.65. Highway use tax of 3% will bring the total to \$122,915.72.

The two (2) Ford Mustangs are being purchased from Parks Ford of Hendersonville utilizing NC Sheriff's Association cooperative contract 25-11-0912. The total cost of these vehicles is \$97,064.72. Highway use tax of 3% will bring the total to \$99,976.66.

The nineteen (19) Dodge Durango Pursuit AWD SUVs are being purchased from Ilderton DCJR of High Point utilizing NC Sheriff's Association cooperative contract 26-12-0909. The total cost for these vehicles will be \$742,900.00. Highway use tax of 3% will bring the total to \$765,187.00.

The total amount for the purchase of all twenty-nine (29) vehicles plus the 3% highway use tax is \$1,284,744.72.

The estimated total upfit costs of these vehicles is approximately \$606,000.00. The total on-the-road cost for these twenty-nine (29)

vehicles will be approximately \$1,890,745. Upfit estimates are based on projected use of vehicles at time of order. However, the Sheriff's Office may modify vehicle use assignment upon delivery based off of the needs of the organization which may change associated upfit costs.

All vendors have been approved through the SBED process and county purchasing has approved the Bid Waiver Justification forms for each of them as well.

- Requested Action:**
- 1) Approve purchase of five (5) Ford Transit vans as authorized by the state contract exemption of G.S. 143-129(e)(9) for a total cost of \$296,665.34 from Piedmont Trucks utilizing NC state contract 2510A.
 - 2) Approve purchase of three (3) Chevrolet Traverse SUVs as authorized by the state contract exemption of G.S. 143-129(e)(9) for a total cost of \$122,915.72 from Capital Chevrolet utilizing NC state contract 2510A.
 - 3) Approve purchase of two (2) Ford Mustangs, as authorized by the cooperative purchasing exemption of G.S. 143-129(e)(3) for a total cost of \$99,976.66 from Parks Ford utilizing NC Sheriff's Association Cooperative Contract 25-11-0912.
 - 4) Approve purchase of nineteen (19) Dodge Durango Pursuit AWD SUVs, as authorized by the cooperative purchasing exemption of G.S. 143-129(e)(3) for a total cost of \$765,187.00. from Ilderton DCJR utilizing NC Sheriff's Association Cooperative Contract 26-12-0909.

Budget Impact: **NO ADDITIONAL COUNTY FUNDS REQUIRED**

Sponsors: Sheriff Danny Rogers (1st Lt. Eric Gordon)

Attachments:[2026 2 - Chevrolet Traverse Blue](#)[2026 2 - CSI Van Quote 130WB](#)[2026 2 -15 passenger Van Quote](#)[2026 19 - Dodge Durango](#)[2026 Chevrolet Traverse Gray](#)[2026 Ford Mustang GT - Orange Fury](#)[2026 Ford Mustang GT - Vapor Blue](#)[2026 Inmate Transport Van Quote](#)[Bid Waiver - Capital Chevrolet - 3 Traverse](#)[Bid Waiver - Ilderton DCJR - 19 Durangos](#)[Bid Waiver - Parks Ford - 2 Mustang](#)[Bid Waiver - Piedmont Trucks - CSI van, Transportation van, 15 pass van](#)

2. [2025-444](#) ACTIONS TO CONTINUE RESTORATION FOR THE KATIE S. CASHION CENTER

Background:

The Katie S. Cashion facility located at 201 S. Greene St sustained significant damage due to fire on July 6th, 2025. In the following months, the facility has been undergoing remediation and stabilization to prepare the site for restoration of the interior. The operational needs of the County rank the Family Justice Center (FJC) as the primary department needing to return to the building. Human Resources and Finance are operating adequately in their temporary locations, however the FJC would benefit from quickly returning to the Cashion Building. This item includes funding to complete repairs to the first and second floors in addition to awarding a contract to begin design on the restoration of the remainder of the building. The third floor will be a complete rebuild, the interior walls and ceiling were removed during stabilization. The basement is lower priority, having sustained minimal damage and not being a critical space for County operations.

- 1) At the July 17, 2025 Board of Commissioner Meeting, the Board authorized a contract with Sasser Restoration to begin the stabilization work (2025-300). As that work has continued, including structural, building contents, and file cleaning, the final estimates for stabilization total \$2,900,000, resulting in the need to amend the contract with Sasser by \$1,900,000. This is offset by anticipated insurance proceeds.
- 2) At the August 7, 2025 Board of Commissioner meeting, staff were authorized by the Board to pursue the design-build delivery method for the restoration project (2025-346). Staff released a Request for Qualifications Bid Number 20277 on August 12, 2025 soliciting packages from design-build firms. Proposals were due on August 28, 2025. The County received six responses. The responses were scored using the following criteria:

1. Experience with Public Sector Design-Build project delivery
2. Experience renovating space in an occupied building
3. Familiarity with and proximity to the project site
4. Ability to execute work of comparable size
5. Past performance engaging historically under-utilized businesses
6. Adherence to cost and schedule on previous projects

Holt Brothers Construction from Raleigh was selected by the panel as the most qualified firm based on their work with insurance claims on past projects, ability to delivery design-build projects in the public sector and adherence to budget and schedule based on past references. Holt Brothers Construction is partnering with Clearscapes Architecture from Durham for the design work. Holt Brothers and Clearscapes have done numerous projects together, and demonstrated a well-qualified approach for the project's completion. Both Holt Brothers and Clearscapes are certified HUB firms with a track record of engaging subcontractors who are also HUB-certified firms.

Holt Brothers Construction has provided a pricing proposal to complete the design and pre-construction of the project. This effort will produce a Guaranteed Maximum Price (GMP) to complete the construction, which will be brought back to the Board for approval as a change-order. The initial contract also covers a phased design approach to allow the building to be re-occupied as quickly as possible to restore the building to operation. Funding is also included to work with the County to provide preconstruction cost estimates for discussions with the insurance company as the claim is processed.

Holt Brothers Construction provided a pricing proposal in the amount of \$652,448 to conduct the initial design and bidding phase of the project.

- 3) Parallel to the design-build efforts, staff will work internally and with subcontractors on the restoration of the first and second floors for the FJC. The restoration project ordinance request includes funding for the first and second floor restoration. The items below cover code-required upgrade items for electrical and fire walls, ceiling tile replacement, ceiling grid repair, painting, carpet repairs as needed and replacement of furnishings that were disposed of due to smoke damage. Following is a summary of the estimated costs totaling \$871,920.

IT Equipment	\$130,000
Ceiling repair materials	\$24,000
Painting	\$116,400
Auditorium Walls	\$101,000
Flooring	\$200,000
Furnishings	\$259,000
Contingency (5%)	- <u>\$41,520</u>
Total	\$871,920

The total requested budget amendment of \$3,424,368 will be budgeted in the internal service fund to account for insurance reimbursement. Should insurance not cover costs associated with this work, staff will bring back a budget amendment with identified other funding sources.

Requested Action: Approve, in substantial form, the award of a Design-Build Contract to the Holt Brothers Construction in the amount of \$652,448 and authorize staff to take the necessary measures to execute this contract; Amend the contract and increase the award by \$1,900,000 with Sasser Restoration for stabilization services needed at 201 S. Greene Street and; and approve a budget amendment in the amount of \$3,424,368 to Health Care Plan & Risk Retention -

Administration, Liability, Property & Workers' Compensation,
funded with User Charges.

Budget Impact:

Internal Service Fund

\$3,424,368 Increase in revenue appropriation to User Changes
(Insurance)

\$3,424,368 Increase in expense appropriation to Health Care Plan &
Risk Retention - Administration, Liability, Property & Workers'
Compensation

Sponsors:

Eric Hilton (Facilities)

Attachments:

[PROPOSED CONTRACT_Final_90260088_Holt Bros Construction LLC_10-30-](#)

3. [2025-447](#) HHS-PUBLIC HEALTH CONTRACT ONE STEP FURTHER, INC. GATE CITY COALITION PROGRAM (\$250,000)

Background:

The Guilford County Department of Health and Human Services (DHHS) - Public Health Division seeks approval to contract with One Step Further, Inc. for the continued operation of the Gate City Coalition Program 2 (GCC2).

The Guilford County Division of Public Health currently serves as a pass-through entity for county funding, provides technical guidance on data collection and program performance tracking, and invites GCC2 staff to participate in activities associated with the Guilford County Violence Prevention Initiative-a collaborative network of local law enforcement agencies, health care providers, K-12 and higher education institutions, and community-based organizations. This agreement will represent the second year of contractual partnership between the Public Health Division and One Step Further, Inc. One Step Further, Inc. has been responsible for implementing and managing the GCC2 Program since July 2022. The program focuses on reducing violence and promoting community safety in the Merritt Drive/Overland Heights area and within the Hickory Trails and Hampton Homes public housing communities.

The Gate City Coalition Program 2 utilizes Guilford County funding to implement strategies that:

- Detect and interrupt community violence,
- Encourage behavior change and rehabilitation for high-risk individuals, and
- Promote healthy community norms that reject violence.

Changing Community Norms:

Hosting community events and activities to spread messages rejecting violence, providing direct interventions during violent incidents, and collaborating with law enforcement and partner organizations to deliver wrap-around services to GCC2 participants and affected families

Firearm (gun) violence and injury is one of six health priorities identified in the 2023-2024 Guilford County Community Health

Assessment (CHA).

The CHA emphasizes that neighborhoods and populations experiencing higher rates of violence are not inherently violent; rather, these patterns reflect broader systemic inequities.

Socioeconomic factors such as poverty, limited access to quality education, housing instability, and barriers to health care contribute to environments where violence including firearm-related incidents is more likely to occur.

CHA Findings on Violent Injury & Deaths

- In 2023, Guilford County experienced a total of 2,612 violent crime incidents, with 1,581 or 60% involving firearms in 2023.

These incidents include 1,384 aggravated assaults, 81 homicides, 41 suicides, and 75 accidental shootings

- 60% of the county's violent crimes involved firearms.
- 58% of the aggravated assaults, 90% of the homicides, and 59% of the suicides, and 100% accidental shootings involved firearms.

The Gate City Coalition 2 (GCC2) program directly supports this CHA priority by addressing these underlying determinants of health. In addition to reducing violent acts, GCC2 works to mitigate challenges in high-crime, high-poverty neighborhoods by connecting residents to critical resources, including legal assistance, educational and employment opportunities, housing support, substance use and mental health services, and access to health care. Through this approach, GCC2 aligns with the CHA's call to promote safer, healthier, and more equitable communities across Guilford County.

In addition to reducing violent acts, GCC2 seeks to mitigate challenges in high-crime, high-poverty neighborhoods by connecting residents and participants to resources addressing:

- Legal assistance
- Housing support
- Substance use and mental health services
- Educational and employment opportunities
- Access to health care

Examples of Community Events and Core Justice Work

- The Carolyn Coleman Week of Peace demonstrated the power of collective action and the importance of community engagement in promoting a safer, more unified city. Examples of community events that week included banner painting, a Peace Ride, Candlelight vigil, job fair and a block party.
- A Warm the Streets Event brought together community members, both housed and unhoused to aid those in need.
- Medicaid Expansion Enrollment Event to assist community members in enrolling in Medicaid.
- 19 area residents and GCC participants received assistance with housing/utilities.
- 193 area residents and GCC participants referred to employment assistance in which 100 gained employments.

These efforts demonstrate GCC2's positive impact on both violence reduction and community engagement within Guilford County.

Public Health will provide a total of \$250,000 in Guilford County funding to One Step Further, Inc. to support GCC2 operations for the period of July 1, 2025, through June 30, 2026.

Requested Action: Approve contract, in substantial form, with One Step Further, Inc, in the amount of \$250,000 to be effective July 1, 2025 for a term of one (1) year.

Budget Impact: **NO ADDITIONAL COUNTY FUNDS REQUIRED**

Sponsors: Courtney McFadden

Attachments: [Approved One Step Further Bid Waiver Pending Board Approval Request # 051](#)
[PE FINAL CONTRACT - 90007339 One Step Further Incorporated](#)

4. [2025-448](#) HHS - PUBLIC HEALTH INTERLOCAL AGREEMENT WITH ALAMANCE COUNTY: MINORITY DIABETES PREVENTION PROGRAM MDPP (\$11,643)

Background:

The Minority Diabetes Prevention Program (MDPP) operates under the sponsorship of Alamance County Health Department, which serves as the sole provider of this initiative within Region 5. This exclusivity enables Alamance County to coordinate effectively across the nine-county region-Guilford, Chatham, Rockingham, Durham, Alamance, Orange, Caswell, Person, and Randolph-ensuring that resources and services are directed toward minority populations at risk for pre-diabetes and diabetes.

Alamance County approved funding for this initiative as part of its FY2025-26 adopted budget. The Minority Diabetes Prevention Program (MDPP) is a lifestyle change initiative designed to help individuals at risk for type 2 diabetes. The program is designed for individuals who are pre-diabetic, and the curriculum is grounded in the CDC's diabetes prevention framework. Guilford County offers MDPP classes across the county, focusing on educating individuals on the importance of physical activity, improving nutrition, and achieving approximately 5-7% weight loss over the MDPP program's 12 month period. Because T2 diabetes disproportionately impacts minority communities, Guilford County aims to provide services to these populations to reduce incidence of diabetes. We offer A1c screening events across the county for individuals that are interested in taking the MDPP class which helps to identify those who may be pre diabetic. Additionally, any community organization can inquire for wellness presentations to their target audience. Much of diabetes prevention is through healthy eating and active living work, we look at where people live, have or in some cases do not have access to physical activity opportunities, where they grocery shop, and we can tailor wellness strategies to meet people where they are. Because the MDPP program knows that not everyone has the same access to wellness tools, the program provides incentives throughout the year that participants engage in the program to help them achieve their wellness goals. These can include, but are not limited to, fitness trackers, cookbooks, air fryers, exercise bands, portion control containers, water bottles, nutribullet, and more. By working with program participants, we aim to empower them to take control of their own health and well being.

For FY2025 MDPP provided education to the following:

- 8 participants attended the class for almost a year (7 completed the program in full)
- Participants logged from 40 minutes to 1,000 minutes of physical activity per week.
- The average weight for the class was 3.01% with the most being 6.3% by an individual
- The program completed 52 A1C screenings.

The MDPP operates as an integrated system-internally within the Health Department and externally in the community-positively impacting residents of both Alamance County and Region 5 (including Guilford County). The program promotes health equity, encourages healthier lifestyles, and improves public health outcomes among minority populations.

Key components include:

- Awareness and outreach campaigns
- Community health screenings
- Referrals to lifestyle modification classes
- Self-management education and support

Through this structured and collaborative approach, the MDPP aims to reduce diabetes incidence in minority populations and strengthen regional partnerships to sustain ongoing health improvements. Current year classes will be held at the YWCA currently 8 participants have already enrolled.

Requested Action: Approve an interlocal agreement between DHHS-Public Health and Alamance County department of Public Health, in substantial form, to be effective June 1, 2025, for a term of one (1) year for the purposes of diabetes prevention programs for historically under-served populations.

Budget Impact: **NO ADDITIONAL COUNTY FUNDS REQUIRED**

Sponsors: Courtney McFadden

Attachments: [PE FINAL CONTRACT - 90260042 COUNTY OF ALAMANCE](#)

C. MISCELLANEOUS

1. [2025-445](#) ADOPT FEMA LETTER OF MAP REVISION (LOMR) CASE NO.: 24-04-2368P FOR PIEDMONT TRIAD INTERNATIONAL AIRPORT RUNWAY 5L/23R

Background:

On April 10, 2025 the Federal Emergency Management Agency (FEMA) and NC Floodplain Mapping Program (NCFMP) issued a Letter of Map Revision (LOMR) Case No. 24-04-2368P to Guilford County (FEMA Community ID #370111) and City of Greensboro (FEMA Community ID #375351) that revises the Flood Insurance Rate Map (FIRM) and Flood Insurance Study (FIS) for Guilford County along the Brush Creek (Stream No. 54) and Brusck Creek Tributary as associated with the completed Piedmont Triad International Airport Runway 5L/23R (NC-24-885) project by the Piedmont Triad Airport Authority. The runway and taxiway project included several large box culverts on Brush Creek (Stream No. 54) and Brush Creek Tributary within the 100-year Floodplain to convey stormwater runoff below the new Runway 5L/23R and Taxiways D, E, and H (see Affected Area Exhibit attached).

The revisions to the FIRM & FIS described in the LOMR are based on the surveyed as-built conditions of the completed project and associated hydraulic analysis of the floodplain. The County must adopt the LOMR as required by FEMA and the Code of Federal Regulations CFR 60.3(d). The attached April 10, 2025 FEMA/NCFMP Cover Letter and LOMR Determination Document includes the Public Notification of Revision and the Revised to Reflect LOMR Effective August 25, 2025 FIRM Panels (maps) #7815, #7816, #7825, and #7826. Adoption is required within 90 days of the August 25, 2025 Effective Date of the LOMR per Guilford County Unified Development Ordinance (UDO) Section 9.3.D.2.

A LOMR is FEMA's update to a FIRM (a.k.a. flood map) and FIS (a.k.a. flood study). LOMRs are generally based on physical alterations that affect the characteristics of the floodplain, in this case the new airport runway and associated culvert encroachments into the floodplain. The LOMR officially revises the effective National Flood Insurance Program (NFIP) map and is a public record that the community must maintain. Any LOMR should be noted on the community's master flood map and filed by panel number in an accessible location.

Requested Action: Adopt by reference the Letter of Map Revision (LOMR) FEMA Case No. 24-04-2368P as issued by FEMA on April 10, 2025 with an effective date of August 25, 2025.

Budget Impact: **NO ADDITIONAL COUNTY FUNDS REQUIRED**

Sponsors: J. Leslie Bell (K. Brent Gatlin)

Attachments: [Attachment-Affected Areas Exhibit LOMR 24-04-2368P NFHL Viewer - flattenec](#)
[Attachment-LOMR Cover Letter & Determination Document 24-04-2368P-3701'](#)

2. [2025-453](#) INTERLOCAL AGREEMENT WITH THE TOWN OF SUMMERFIELD:
ADDRESS RESPONSIBILITIES

Background: Due to increased and expected future development in Guilford County, the Town of Summerfield staff worked with Guilford County staff to develop the attached Interlocal Street Addressing Agreement. The Town of Summerfield would have the authority to name streets within their city limits and help provide addresses when executing zoning permits, while Guilford County staff would review and enter the information into our E-911 system.

In September 2025, the Town of Summerfield adopted the attached Summerfield Resolution and approved the Interlocal Addressing Agreement.

Staff are requesting authorization, in substantial form, of the attached Guilford County Resolution and the Interlocal Addressing Agreement.

Requested Action: Adopt a resolution, and associated interlocal agreement, in substantial form, authorizing Guilford County to provide addressing responsibilities to properties located within the Town of Summerfield that also fall within Guilford County.

Budget Impact: **NO ADDITIONAL COUNTY FUNDS REQUIRED**

Sponsors: Peter Purcell (Marlena Isley)

Attachments: [2 RES-2025-006 Interlocal Addressing Agreement FS](#)
[Town of Summerfield MOU 90007443 FINAL draft](#)

3. [2025-438](#) CONSIDER AND APPROVE BY-LAWS FOR THE GUILFORD COUNTY ANIMAL SERVICES ADVISORY BOARD

Background:

It was brought to the County's attention that the governing documents for the Animal Services Advisory Board (ASAB) were not in place. Upon review, the Clerk's Office determined that while draft Rules of Procedure had previously been distributed to the advisory board, no formal by-laws had ever been adopted or approved by the Board of County Commissioners.

To correct this oversight, the Clerk's Office met with advisory board members on May 8, 2025 and conducted training on the establishment of by-laws and general board governance requirements. During this session, members reviewed by-laws from other jurisdictions and participated in a mission and vision-setting exercise to ensure the new by-laws accurately reflected the purpose and scope of the ASAB.

Following the training, the Advisory Board discussed key elements they wished to see incorporated into the new document. Draft by-laws were subsequently prepared and shared with the Advisory Board, which met again at their July Board meeting to review and provide additional feedback. After incorporating revisions based on member input, the draft by-laws were submitted to the County Attorney's Office for legal review and final revisions.

The final version of the Animal Services Advisory Board By-Laws has been reviewed for consistency with those of the County's other boards and commissions, ensuring alignment with the Guilford County Boards and Commissions Policy and established governance practices. The document has been shared back with the Advisory Board and is now presented to the Board of County Commissioners for formal approval and adoption.

Requested Action: Approve and adopt the By-Laws for the Guilford County Animal Services Advisory Board, as presented.

Sponsors: Robin Keller

Attachments: [BYLAWS - ANIMAL ADVISORY BOARD](#)

4. [2025-413](#) APPROVAL OF MINUTES

Requested Action: Consider and approve the following sets of draft meeting minutes:

10/16/2025 BOC Work Session

10/16/2025 BOC Regular Meeting

Sponsors: Robin Keller

Attachments: [dmwsx101625](#)
[dmx101625](#)

VII. PUBLIC HEARINGS

Proponents shall be heard first and shall be provided a total of twenty (20) minutes notwithstanding the number of persons desiring to be heard. Opponents shall be heard after the proponents and shall be provided a total of twenty (20) minutes notwithstanding the number of persons desiring to be heard. Each side will be allowed three (3) minutes in rebuttal.

- A. [2025-443](#) TEXT AMENDMENT CASE #23-09-PLBD-00064 TO AMEND ARTICLE 2 (ADMINISTRATION), ARTICLE 3 (PERMITS AND PROCEDURES), ARTICLE 4 (ZONING DISTRICTS), ARTICLE 5 (DEVELOPMENT STANDARDS FOR INDIVIDUAL USES) ARTICLE 6 (GENERAL DEVELOPMENT STANDARDS), ARTICLE 8 (SUBDIVISIONS AND INFRASTRUCTURE STANDARDS), ARTICLE 9 (ENVIRONMENTAL REGULATIONS), ARTICLE 12 (DEFINITIONS) OF THE UDO TO ADJUST ASSIGNED ADMINISTRATIVE DUTIES AND PROCEDURES FOR DEVELOPMENT REVIEW CONSISTENT WITH CURRENT PRACTICE AND NC GENERAL STATUTE 160D [DRAFT MINUTES FORTHCOMING]

Background:

The proposed Text Amendment Case #23-09-PLBD-00064 (attached) updates multiple sections of the Guilford County Unified Development Ordinance (UDO) to align administrative responsibilities, development review processes, and various terminology, with current practice and consistency with North Carolina General Statute 160D. While historically the Technical Review Committee (TRC) held decision-making authority for various development applications (see attached Jan. 3, 1985 Board of Commissioner action creating the TRC), the TRC's role has transitioned to an advisory capacity providing multi-disciplinary expertise in administrative review of development plans and streamlines the review process to consolidate what would be various separate meetings with several departments, divisions, and agency(ies). These proposed revisions generally are housekeeping tasks for UDO transparency and maintaining the current collaborative review structure of the TRC while simplifying approval processes.

On October 8, 2025, the Planning Board unanimously recommended to the Board of Commissioners that Text Amendment Case #23-09-PLBD-00064 (draft minutes attached) be adopted, as presented herein, to align administrative responsibilities, development review processes, and various terminology, with current practices and consistency with North Carolina General Statute 160D (Ayes: Donnelly, Craft, Little, Buchanan, Stalder and Alston. Nays: None. Absent: Bui and Gullick).

The staff report is attached.

The full text of the proposed amendment is attached. The text to be

added is shown with a ~~single strikethrough~~, and the new text is underlined.

Requested Action: Hold a legislative hearing and adopt Unified Development Ordinance (UDO) Text Amendment Case #23-09-PLBD-00064 and the aforementioned statement of plan consistency, as presented herein, to align assigned administrative duties and procedures for development review consistent with current practice and NC General Statute 160D.

Budget Impact: **NO ADDITIONAL COUNTY FUNDS REQUIRED**

Sponsors: J. Leslie Bell

Attachments: [Legistar Text Amendment TA #23-09-PLBD-00064 Draft](#)
[23-09-PLBD-00064 Text Amendment Staff Report](#)
[TRC BCC Creation 1985](#)
[2025 10-8 GC PLAN Minutes DRAFT](#)

VIII. NEW BUSINESS

1. [2025-457](#)

LEASE OF REAL PROPERTY AT 1411 LEES CHAPEL RD., GREENSBORO, NC TO DAYMARK RECOVERY SERVICES, INC.

Background:

Since January 1, 2013, Guilford County has leased property located at 5209 W. Wendover Avenue, High Point, NC (the Site) for operation of mental health and behavioral health treatment services. Daymark Recovery Services Inc. (Daymark) has been the most recent contracted service provider at the location. Daymark will be relocating their operation from 5209 W Wendover, to the newly renovated facilities at 1411 Lees Chapel.

Daymark Recovery Services, Inc. and Guilford County mutually desire to enter into a thirty-six (36) month lease of 3.88+/- acres of real property and improvements located at 1411 Lees Chapel Rd. Greensboro, NC 27405 for thirty-six (36) months beginning on January 1, 2026 and ending on December 31, 2029, at an annual rental rate of \$1.00.

Requested Action:

Approve, in substantial form, a thirty-six (36) month lease agreement with Daymark Recovery Services, Inc. for lease of 3.88+/- acres of real property and improvements located at 1411 Lees Chapel Rd., Greensboro, NC 27405, and authorize staff to take all reasonable actions to finalize and execute said lease.

Budget Impact:

NO ADDITIONAL COUNTY FUNDS REQUIRED

Sponsors:

Eric Hilton (Facilities)

Attachments:

[PE CONTRACT 90260046 DAYMARK RECOVERY SERVICES INC 10.14.25](#)

2. [2025-439](#) APPROVE INSTALLMENT FINANCING RESOLUTION AND CONTRACT

Background:

The Board of Commissioners adopted the FY 2026 budget on June 18, 2025, which included the purchase of EMS cardiac monitors and equipment.

For the EMS equipment being financed, we brought a reimbursement resolution to the Board of Commissioners that was approved on October 16, 2025, declaring the intention to reimburse the County from proceeds of tax-exempt financing for the capital expenditures related to the purchase of the EMS equipment.

The County distributed a Request for Proposal on September 17, 2025 to over fifty (50) different financial institutions and received ten (10) qualified responses. The interest rates offered for the financing ranged from 3.31% to 4.49%. An evaluation of the responses was conducted based on financing terms, escrow requirements, credit quality of the institution, and prepayment options.

The two financial institutions with the lowest rates 3.31% and 3.39% require the County to establish an escrow account with their bank, and one charged \$5,500 in bank fees to cover their legal expenses related to the financing.

Banc of America Public Capital Corporation (BAPCC) offered an interest rate of 3.4095% and will deposit the funds into our account with North Carolina Capital Management Trust (NCCMT) that is currently paying a little over 4% on our funds. The County already has a relationship with BAPCC and is familiar with the drawdown process from the vehicle financing that was completed earlier this year.

Banc of America Public Capital Corporation was selected for the EMS equipment financing based on several factors: favorable terms, current relationship, lower administrative burden and the ability to deposit the funds in our NCCMT account until they are drawn down.

The County is seeking financing through Banc of America Public

Capital Corporation, not to exceed \$2,300,000 at a rate of 3.4095% per annum, with a repayment term of 48 months, for EMS equipment as provide in the proposal form Stryker as follows:

Sixty-five (65) Cardiac Monitors
Sixty-five (65) Lithium-Ion Batteries
Thirty (30) Battery Charges
Thirty-two (32) AC Power Cords
Two (2) AC Power Adapter Kits
Four (4) 15-Lead Patient Simulators
Sixty-five (65) Storage Bag Kits
Sixty-five (65) Cellular Modems and Device Setup
Less the trade-in credit for old equipment (\$382,000)
Shipping and Handling

Requested Action: Adopt attached resolution authorizing and approving an installment financing contract and authorizing the execution and delivery of documents, therewith. Approve installment financing contract with Banc of America Public Capital Corporation, in substantial form, not to exceed the amount of \$2,300,000 towards the acquisition of County EMS cardiac monitors, ancillary equipment and related costs, to be effective upon execution of financing documents.

Budget Impact: **NO ADDITIONAL COUNTY FUNDS REQUIRED**

Sponsors: Donald Warn

Attachments: [FY2026 Guilford County Adopted Budget - Multi-Year Plan EMS](#)
[Reimbursement Resolution -Guilford 2025 Equipment IFC\(18384977.3\)](#)
[Approval Resolution-Guilford 2025IFC \(equipment\)\(18481034.2\)](#)
[Installment Financing Agreement-Guilford 2025 IFA \(EMS Equipment\) \(005018\)](#)

3. [2025-459](#)**DISPOSITION OF SURPLUS PROPERTY BY GUILFORD COUNTY BOARD OF EDUCATION (BOE)- LAUGHLIN EDUCATION CENTER****Background:**

On October 14, 2025 the Guilford County Board of Education (“the Board”) declared the property known as Laughlin Education Center at 7911 Summerfield Road Summerfield, NC of approximately 11.73 +/- acres, unnecessary for public school purposes, and therefore surplus property, pursuant to N.C.G.S. §115C-518.

The Laughlin Education Center identified as pin 7839177661 consists of 11.73 acres as having been declared surplus by the Guilford County Board of Education. The property declared as surplus was acquired by the Board of Education pursuant to the deed recorded at Deed Book 1388, Page 155 in the Office of the Guilford County Register of Deeds and depicted on Plat Book 104, Page 68 of the Registry.

Consistent with the requirements of N.C.G.S. §115C-518, the Board of Education is offering the property to the Board of County Commissioners (BOCC) in the event the BOCC desires to purchase the property for fair market value. If the BOCC does not purchase the property, the Board of Education will proceed with the process for the disposition of public property outlined in the General Statutes.

County staff has performed an assessment of the property for potential uses. It is our opinion that Guilford County has no current need of the property in question.

The proceeds from the sale of property must either be applied to reduce the county's bonded indebtedness or for capital outlay purposes, pursuant to N.C.G.S. §115C-518. The Board of Education requests that the clear proceeds from such sale be applied to the purchase of the Green Valley Central Office facility in accordance with the Interlocal Agreement Regarding the Purchase and Funding for GCS Central Office Site E adopted by the Guilford County Board of County Commissioners (BOCC) on March 21, 2024.

Requested Action:

Move to waive Guilford County's first right of refusal to acquire the portion of the property identified by the Board of Education as "the Subject Property" located at 7911 Summerfield Road Summerfield,

NC as identified in the above agenda item and, in accordance with §115C-518, §115C-426, and Chapter 160A of the North Carolina General Statutes ALLOW the Guilford County Board of Education (BOE) to proceed with the process for negotiated offer as set out in Article 12 of Chapter 160A of the North Carolina General Statutes, in accordance with the "Resolution Declaring Surplus Property" adopted by the BOE on October 14, 2025.

Budget Impact:**NO ADDITIONAL COUNTY FUNDS REQUIRED****Sponsors:**

Victor Isler, County Manager

Attachments:[GCS BOE Resolution Laughlin Education Center](#)[Interlocal Agreement GCS ADMIN Site 03212024](#)[Laughlin Admin Site Map Diagram](#)[Memo_Guilford County BOE Surplus Property Laughlin](#)

4. [2025-432](#) SCHOOL BOND PROGRAM: AMEND PROJECT ORDINANCE FOR STERNBERGER ELEMENTARY

Background: On October 14, 2025, the Board of Education approved a guaranteed maximum price contract and associated project ordinance for Sternberger Elementary. Through a competitive bidding process, Guilford County School awarded a construction contract to T.A. Loving/Walter B. Davis in the amount of \$40,867,556. Sternberger will be a complete rebuild project with a total square footage of 86,883.

The Joint Capital/Facilities Committee reviewed the project adjustment at the October 29, 2025 meeting. Guilford County Schools was able to achieve a \$8,656,711 reduction to the programmed budget, which was estimated at \$65,500,000. The achieved savings are being re prioritized to support system wide capital renovation. The revised total project ordinance to complete the project is \$56,843,289.

Requested Action: Amend the capital project ordinance for Sternberger to increase the appropriation to the project by \$46,355,526 and increase Other Revenue (Bond Proceeds) by \$46,355,526.

Budget Impact: **School Capital Outlay Fund**

Sternberger Elementary

\$46,355,526 increase in appropriation to Project Ordinance

\$46,355,526 increase in Other Revenue (Bond Proceeds)

Sponsors: Dr. Whitney Oakley, Guilford County Schools Superintendent

Sponsors: Budget and Smith

Attachments: [GCS Letterhead Bond Ordinances Request BOCC November 2025 Allen J; Sternberger Elementary- 25.11.06 - AMEND](#)

5. [2025-460](#) SCHOOL BOND PROGRAM: AMEND PROJECT ORDINANCE FOR ALLEN JAY ELEMENTARY

Background: On October 14, 2025, the Board of Education approved a guaranteed maximum price contract and associated project ordinance for Allen Jay Elementary. Through a competitive bidding process, Guilford County School awarded a construction contract to Vannoy-McFarland in the amount of \$55,250,064. Allen Jay Elementary will be a rebuild project with a total square footage of 113,163.

The Joint Capital/Facilities Committee reviewed the project adjustment at the October 29, 2025 meeting. Guilford County School was able to achieve a \$6,504,366 reduction to the programmed budget, which was estimated at \$77,250,000. The achieved savings are being re prioritized to support system wide capital renovation. The revised total project ordinance to complete the project is \$70,745,634.

Requested Action: Amend the capital project ordinance for Allen Jay Elementary to increase the appropriation to the project by \$61,328,021 and increase Other Revenue (Bond Proceeds) by \$61,328,021.

Budget Impact: **School Capital Outlay Fund**

Allen Jay Elementary

\$61,328,021 increase in appropriation to Project Ordinance

\$61,328,021 increase in Other Revenue (Bond Proceeds)

Sponsors: Dr. Whitney Oakley, Guilford County Schools Superintendent

Attachments: [GCS Letterhead Bond Ordinances Request BOCC November 2025 Allen J:](#)
[Allen Jay Elementary - 25.11.06 - AMEND](#)

6. [2025-461](#) SCHOOL BOND PROGRAM: ADOPT PROJECT ORDINANCE FOR DISTRICTWIDE BOND CAPITAL REPAIR & INTERCOM/COMMUNICATION

Background:

On October 14, 2025, the Board of Education approved GMPs for Allen Jay Elementary and Sternberger Elementary. The final guaranteed maximum price for both schools was \$15,161,077 less than originally planned, resulting in identified savings that can support capital repairs.

- The Board of Education identified \$6,725,260 for the replacement of outdated and/or non-functional intercom systems across school sites. The existing systems currently vary in functionality and reliability, posing challenges for consistent communication during both routine operations and emergency situations. The proposed upgrades will implement a standardized and modern intercom solution at each site, ensuring a uniform and reliable method of communication. This will significantly enhance campus safety protocols and improve day-to-day communication across classrooms and administrative offices.
- The Board of Education identified \$8,435,817 to promptly address HVAC/Heating failures during the winter months.

In addition to these funds, on October 29, 2025 the Joint Capital/Facilities committee recommended adding an additional \$50 million to support districtwide repairs, with a heightened focus on HVAC/heating for the upcoming winter months, to provide flexibility to enter into contracts to replace or substantially improve systems or advance bond eligible capital repairs. Once funds are spent, staff will work to move actuals and associated budget to specific school projects for tracking, resulting in budget amendments at the conclusion of the work.

The Joint Capital/Facilities Committee reviewed the project adjustments at the October 29, 2025 meeting.

Requested Action:

Adopt a capital project ordinance for Districtwide Bond Capital Repair in the amount of \$58,435,817 funded by Other Revenue (Bond Proceeds) in the amount of \$58,435,817

Adopt a capital project ordinance for Districtwide Intercom/Communication in the amount of \$6,725,260 funded by Other Revenue (Bond Proceeds) in the amount of \$6,725,260.

Budget Impact:

School Capital Outlay Fund

Districtwide Bond Capital Repair

\$58,435,817 appropriation to Project Ordinance

\$58,435,817 Other Revenue (Bond Proceeds)

Districtwide Intercom/Communication

\$6,725,260 appropriation to Project Ordinance

\$6,725,260 Other Revenue (Bond Proceeds)

Sponsors: Dr. Whitney Oakley, Guilford County Schools Superintendent

Attachments: [Districtwide Bond Capital Repair - ADOPT - 25.11.06](#)

[Districtwide Intercom - ADOPT - 25.11.06](#)

IX. HEALTH AND HUMAN SERVICES UPDATE**X. APPOINTMENTS AND REAPPOINTMENTS TO VARIOUS BOARDS AND COMMISSIONS.**

A. [2025-458](#) APPOINTMENTS AND REAPPOINTMENTS TO VARIOUS BOARDS & COMMISSIONS

Requested Action: Consider and approve the following appointments and reappointments to various boards & commissions:

Guilford County Juvenile Crime Prevention Council

Appoint James Hairston to 1st term in Citizen position (November 6, 2025 - November 5, 2027)

Guilford County Planning Board

Reappoint to Dr. Nho Thi Bui to 2nd term as BOCC District 1 Designee (September 1, 2025 - August 31, 2028)

Sponsors: Robin Keller

Attachments: [09.07.25 Reapp_NBui](#)

[09.07.25 Resume_NBui](#)

[05.21.25 App_JHairston](#)

[05.21.25 Resume_JHairston](#)

XI. COMMISSIONER LIAISON REPORTS**XII. COMMENTS FROM COUNTY MANAGER / COUNTY ATTORNEY**

A. [2025-229](#) RECEIVE FY26 BUDGET PERFORMANCE REPORT THROUGH SEPTEMBER 2025

Background: Budget and Management Services prepares a Budget Performance Report as part of our monthly budget monitoring. These reports are intended to show the current status of the county's actual expenditures and revenues compared to budgeted amounts and identify areas of concern that may require additional staff and/or board action.

At this time, staff is providing the report to the Board for reference only. No additional action is needed.

Requested Action: Receive FY2025-26 Budget Performance Report through September.

Sponsors: Toy Beeninga

Attachments: [FY26 Budget Performance Report - Q1](#)
[FY26 Q1 BPR Presentation](#)

XIII. COMMENTS FROM COMMISSIONERS

XIV. HOLD CLOSED SESSION PURSUANT TO N.C.G.S. §143-318.11 FOR THE PURPOSE OF CONSULTING WITH THE COUNTY ATTORNEY AND TO CONSIDER A POTENTIAL ECONOMIC DEVELOPMENT INCENTIVE FOR A BUSINESS OR INDUSTRY LOCATION OR EXPANSION

XV. ADJOURN

*THE NEXT REGULAR MEETING OF
THE GUILFORD COUNTY BOARD OF COMMISSIONERS
WILL BE HELD NOVEMBER 20, 2025 AT 5:30PM IN THE
COMMISSIONERS MEETING ROOM,
OLD COUNTY COURTHOUSE
301 W. MARKET STREET, GREENSBORO NC 27401.*